

COMMONWEALTH NON-GOVERNMENT SCHOOL FUNDING POLICIES AND THEIR ADMINISTRATION IN AUSTRALIA

by

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ABSTRACT

This thesis traces the efforts of successive Australian Commonwealth governments from Menzies to Howard to influence school education through its funding policies. It focuses on the means by which allocational programs were decided, funding mechanisms were chosen, and the processes of issues emergence, authorisation, implementation and administration were developed. The major focus is on the funding policies for non-government schools and the major means by which successive governments sought to manage conflict over the issue.

This work argues that no one single paradigm is capable of explaining the complex political processes of the last thirty five years. A corollary of social pluralism has been ideological diversity. Commonwealth governments since 1963 have appealed to a variety of political and social theories and discourses to unify the plurality of viewpoints and to transcend the particularism of sectional viewpoints. The period has been characterised by the pragmatic use of the political process and its attendant mechanisms to sublimate discord and permit successive governments to promote their own vision of a just society and seek their own political advantage. Each of the solutions has not survived the government's term of office without modification.

A number of perennial themes are identified. These include: the implications for policymaking of an increasingly diverse Australian society; the range of competing ideological approaches; Commonwealth-state relations; the availability of budgeted funding; the impact of public sector management reforms; the roles of industrial and other pressure groups; and the continuing attempt to manage political conflict.

In the final chapter consideration is given to the nature and feasibility of current suggestions to break down the sharp divisions between government and non-government schooling and the significance of these proposals for future management of conflict between proponents of these two types of schools.

DECLARATION

I

I certify that the substance of this thesis has not already been submitted for any degree and is not being currently submitted for any other degree or qualification.

I certify that to the best of my knowledge any help received in preparing this thesis, and all sources used, have been acknowledged in this thesis.



Grant Maple

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Considerable assistance was given at various points by Ms Alison Field in tracking down some of the more obscure references, in proof reading and checking this work and in assembling it. Its accuracy owes much to her carefulness. Mrs Debbie Gilhooly assisted in setting up some tables and in typing.

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Finally, the quality of this work is in no small measure due to the longsuffering and patient support of my wife who has been surrounded by anxious students for many years now.

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ABBREVIATIONS & ACRONYMS

AACS Australian Association of Christian Schools

ABS Australian Bureau of Statistics

ACE Australian College of Education

ACER Australian Council for Educational Research

ACSSO Australian Council of State School Organisations

ACT Australian Capital Territory

ACTU Australian Council of Trade Unions

AEC Australian Education Council

AEU Australian Education Union

AGPS Australian Government Publishing Service

AHISA Association of Heads of Independent Schools in Australia

AIS Association of Independent Schools

ALP Australian Labor Party

ANZAAS Australian and New Zealand Association for the Advancement of Science

APC Australian Parents Council

ASC Australian Schools Commission

ATF Australian Teachers Federation

AUC Australian Universities Commission

CCS Christian Community Schools

CEC Catholic Education Commission

CPCS Association of Christian Parent Controlled Schools

CP Country Party

CPD Commonwealth Parliamentary Debates

CSC Commonwealth Schools Commission (see SC)

DEET Department of Employment, Education and Training

DEETYA Department of Employment, Education, Training and Youth Affairs

DLP Democratic Labor Party

DOGS (Council for the) Defence of Government Schools

EBA Enrolment Benchmark Adjustment

EPAC Economic Planning Advisory Council (Australia)

ERI Education Resources Index

HMC Headmasters Conference

H of R House of Representatives

IC Interim Committee of the Australian Schools Commission

LCP Liberal/Country Party Coalition (governments)

LNP Liberal/National Party Coalition (governments)

MCEETYA Ministerial Council of Employment, Education, Training & Youth Affairs

MOVEET Ministers of Vocational Education, Employment and Training

NBEET National Board of Employment, Education and Training

NCEC National Catholic Education Commission

NCIS National Council of Independent Schools

NSP New Schools Policy

NSW New South Wales

NSWPC New South Wales Parents Council

NSWIF New South Wales Teachers Federation

NT Northern Territory

NTB National Training Board

OECD Organisation for Economic Cooperation and Development

QERC Quality of Education Review Committee

Qld Queensland

SA South Australia

SC Schools Commission (before 1987)

Schools Council of NBEET (after 1987)

SDA Seventh Day Adventist

Sen Senate

SMH Sydney Morning Herald (newspaper)

SPI Schools Price Index

SRRI Schools Recurrent Resources Index

TAFE Technical and Further Education

Tas Tasmania

UN United Nations

Vic Victoria

WA Western Australia